

COMMITTEE ON LEGISLATIVE RESEARCH
OVERSIGHT DIVISION

FISCAL NOTE

L.R. No.: 1695-02
Bill No.: SCS for HB 650
Subject: Surveyors; Public Buildings
Type: Original
Date: May 9, 2013

Bill Summary: This proposal transfers the Land Survey Program to the Department of Agriculture and renames the headquarters as the “Robert E. Myers” Building.

FISCAL SUMMARY

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND			
FUND AFFECTED	FY 2014	FY 2015	FY 2016
General Revenue *	\$0	\$0	\$0
Total Estimated Net Effect on General Revenue Fund	\$0	\$0	\$0

* transfer of revenue and expenditures from the Department of Natural Resources to the Department of Agriculture

ESTIMATED NET EFFECT ON OTHER STATE FUNDS			
FUND AFFECTED	FY 2014	FY 2015	FY 2016
Land Survey*	\$0	\$0	\$0
Total Estimated Net Effect on <u>Other</u> State Funds	\$0	\$0	\$0

* transfer of revenue and expenditures from the Department of Natural Resources to the Department of Agriculture

Numbers within parentheses: () indicate costs or losses.

This fiscal note contains 9 pages.

ESTIMATED NET EFFECT ON FEDERAL FUNDS			
FUND AFFECTED	FY 2014	FY 2015	FY 2016
Total Estimated Net Effect on <u>All</u> Federal Funds	\$0	\$0	\$0

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)			
FUND AFFECTED	FY 2014	FY 2015	FY 2016
Department of Agriculture	12 FTE	12 FTE	12 FTE
Department of Natural Resources	(12 FTE)	(12 FTE)	(12 FTE)
Total Estimated Net Effect on FTE	0 FTE	0 FTE	0 FTE

☐ Estimated Total Net Effect on All funds expected to exceed \$100,000 savings or (cost).

☐ Estimated Net Effect on General Revenue Fund expected to exceed \$100,000 (cost).

ESTIMATED NET EFFECT ON LOCAL FUNDS			
FUND AFFECTED	FY 2014	FY 2015	FY 2016
Local Government	\$0	\$0	\$0

FISCAL ANALYSIS

ASSUMPTION

§ 60.570 - Land Survey Program Headquarters Renaming:

In response to the previous version of this proposal, the following responded.

Officials from the **Department of Natural Resources (DNR)** stated the proposal does not indicate any requirement to add signage to the building and would not anticipate a direct fiscal impact from this proposal

DNR assumes if the intent is to require some type of signage, there would be an unknown indirect costs for that signage.

Oversight assumes DNR is provided with core funding to handle a certain amount of activity each year. Oversight assumes DNR could absorb any costs related to this proposal.

In response to a previous version of this proposal, officials from the **Office of Administration - Division of Facilities Management Design and Construction** assumed this section of the proposal would not fiscally impact their agency.

§ 60.510 - Land Survey Program:

In response to similar legislation filed this year, HCS for HB 880, the following responded to all sections related to the Land Survey Program.

Officials from **DNR** stated this section would make the Department of Agriculture (AGR) responsible for the land survey functions, duties and responsibilities rather than DNR.

§ 60.530 - Land Survey Program:

DNR stated this section would make the state land surveyor reportable to AGR rather than the DNR, including all functions and duties as prescribed in Sections 60.510 to 60.610.

§ 60.570 - Land Survey Program:

DNR stated this section would remove liability from the Land Survey Program, of rent or any other costs associated with office space if the headquarters are located in any building owned by a state agency or department.

ASSUMPTION (continued)

DNR noted, with the 1974 reorganization of state government, the Land Survey Program was established within the Division of Geology and Land Survey and was required to be located near the office of the state geologist because of shared interests in accurate maintenance of the land corners and geodetic markers that form the basis of property ownership within Missouri.

DNR stated, Section 60.570, RSMo, requires the land survey program to be located near the state geological survey. The changes to Section 60.570 indicate that if the land survey program headquarters are located in any building owned by a state agency or department, the land survey program shall not be liable to that agency or department for rent or any other costs associated with the office space.

DNR assumed this refers to current office furniture and cubicles. Should the Land Survey Program remain in DNR owned facilities, AGR will pay the costs associated with occupying the space including, but not limited to, rent, utilities, maintenance and repair or renovations initiated by AGR.

Officials from the **Office of Administration - Division of Facilities Management Design and Construction (FMDC)** if the Land Survey Program moves to any OA managed state-owned or leased space, a source of rent would have to be identified for the program. FMDC assumes General Revenue would pick up these costs at \$37,125.

Oversight assumes should the Land Survey Program remain in a DNR owned facility or be placed in another state agency facility, after the duties have been transferred to AGR, AGR would not be liable to DNR, or any other state agency, for rent, or any other costs associated with the office space used by AGR for the Land Survey Program.

§ 60.595 - Land Survey Program:

DNR stated this section would change the name of the Department of Natural Resources Revolving Fund to the Department of Agriculture Revolving Services Fund. Administrative duties for the fund would also transfer to AGR, rather than DNR, including fund income and expenditure reporting. As of January 31, 2013, the Land Survey portion of the Revolving Services Fund had a cash balance of \$314,912 and a FY 14 expense and equipment allocation of \$80,000.

§ 60.620 - Land Survey Program:

DNR stated this section would transfer the creation of the Land Survey Committee to within AGR, rather than DNR.

ASSUMPTION (continued)

§ 60.670 - Land Survey Program:

DNR stated this section would make AGR responsible for the promulgation of rules and regulations for digital cadastral parcel mapping, rather than DNR.

§ 261.023.7 - Land Survey Program:

DNR stated this section provides all powers, duties, and functions of the land survey program of DNR are transferred to AGR by Type I transfer. Eleven (11) FTE, \$439,777 of personal services plus pay plan, \$223,143 fringe, \$72,100 of Expense & Equipment planned spending plus \$180,000 Program Specific Distribution appropriation authority would transfer to AGR. We assume AGR would make a budget request to continue costs for FY 15 and 16 that would not include additional transfers from DNR.

§ 640.010.5 - Land Survey Program:

DNR stated the changes to Section 640.010.5 would remove language giving DNR land survey authority.

Bill as a Whole:

In response to similar legislation filed this year, HCS for HB 880, the following responded.

DNR noted, the Land Survey Authority was created by statute in 1969 and supported by a \$1 recording fee collected by the offices of county recorders of deeds. This fee remains unchanged to this day.

DNR assumed the current program staffing levels of 11 FTE, \$439,477 of personal services plus pay plan, \$223,143 fringe and \$72,100 of Expense & Equipment planned spending plus \$180,000 Program Specific Distribution appropriation authority would transfer to AGR. DNR assumes AGR will become responsible for the Missouri Land Survey Fund.

DNR noted, the land survey program supports .50 FTE for AOSA receptionist duties and .50 FTE of a laborer II who performs janitorial/maintenance work in support of the office space currently occupied by the land survey program. These duties will remain within DNR due to the size of the building supported and should not transfer to the Department of Agriculture. The department assumes a general revenue request will be made to replace the funding for staff previously supported by the Land Survey Fees.

DNR stated there are two employees within the **Division of State Parks (DSP)** who conduct surveys of State Parks' boundaries and are supervised by staff within the Land Survey Program. DNR assumes that staff within the Land Survey Program would continue to work with State Parks as it relates to State Parks boundary surveys.

ASSUMPTION (continued)

DNR stated the Natural Resources Revolving Services Fund (RSF) is used for a number of purposes other than the purchase of goods or services for reproducing land survey documents for distribution. DNR is allowed to publish maps and publications for resale as well as simplify funding for inter-divisional cooperative agreements such as for laboratory services, core library fees, workshops, conferences, and other central services. Revenue, expenditures and cash balances are tracked separately for each of the activities utilizing the RSF.

DNR assumed only the appropriation and cash associated with land survey activities within the Revolving Services Fund would be utilized by the Department of Agriculture.

DNR assumed the RSF would continue to be utilized by DNR for all existing RSF activities (i.e. no change for DNR) until such time as a new revolving services fund can be established for DNR

DNR assumed appropriation, FTE, and cash balances attributable to activities not related to the Land Survey Program will transfer to DNR's newly established revolving services fund.

Officials from the **Department of Agriculture (AGR)** defer to DNR's estimate of program costs for the Land Survey Program. AGR notes administration costs could be less for AGR than DNR's.

Officials from the **State Treasurer's Office** assume the proposal would not fiscally impact their agency.

Oversight assumes any costs incurred by the Department of Agriculture to implement this proposal would be offset by decreases in costs at the Department of Natural Resources.

Oversight will use the net fiscal impact provided by the Department of Natural Resources.

<u>FISCAL IMPACT - State Government</u>	FY 2014 (10 Mo.)	FY 2015	FY 2016
GENERAL REVENUE			
<u>Transfer In - AGR - § 60.510</u>			
Salaries	\$23,695	\$28,718	\$29,006
Fringes	<u>\$12,024</u>	<u>\$14,573</u>	<u>\$14,719</u>
<u>Total Costs - AGR</u>	<u>\$35,719</u>	<u>\$43,291</u>	<u>\$43,725</u>
FTE Change - AGR	1 FTE	1 FTE	1 FTE
<u>Transfer Out - DNR - § 60.510</u>			
Salaries	(\$23,695)	(\$28,718)	(\$29,006)
Fringes	<u>(\$12,024)</u>	<u>(\$14,573)</u>	<u>(\$14,719)</u>
<u>Total Costs - DNR</u>	<u>(\$35,719)</u>	<u>(\$43,291)</u>	<u>(\$43,725)</u>
FTE Change - DNR	(1 FTE)	(1 FTE)	(1 FTE)
ESTIMATED NET EFFECT ON THE GENERAL REVENUE FUND	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
Estimated Net FTE Change for the General Revenue Fund	0 FTE	0 FTE	0 FTE

<u>FISCAL IMPACT - State Government</u>	FY 2014	FY 2015	FY 2016
(continued)	(10 Mo.)		

LAND SURVEY FUND

Transfer In - AGR - § 60.510 - Land
 Survey Program

Salaries	(\$439,777)	(\$439,777)	(\$439,777)
Fringes	(\$223,143)	(\$223,143)	(\$223,143)
Equipment & Expense	(\$72,100)	(\$72,100)	(\$72,100)
Other Fund Costs	<u>(\$180,000)</u>	<u>(\$180,000)</u>	<u>(\$180,000)</u>
<u>Total Revenue - AGR</u>	<u>(\$915,020)</u>	<u>(\$915,020)</u>	<u>(\$915,020)</u>
FTE Change - AGR	11 FTE	11 FTE	11 FTE

Transfer Out - DNR - § 60.510 - Land
 Survey Program

Salaries	\$439,777	\$439,777	\$439,777
Fringes	\$223,143	\$223,143	\$223,143
Equipment & Expense	\$72,100	\$72,100	\$72,100
Other Fund Costs	<u>\$180,000</u>	<u>\$180,000</u>	<u>\$180,000</u>
<u>Total Costs - DNR</u>	<u>\$915,020</u>	<u>\$915,020</u>	<u>\$915,020</u>
FTE Change - DNR	(11 FTE)	(11 FTE)	(11 FTE)

ESTIMATED NET EFFECT ON THE	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
LAND SURVEY FUND			

Estimated Net FTE Change for the Land Survey Fund	0 FTE	0 FTE	0 FTE
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<u>FISCAL IMPACT - Local Government</u>	<u>FY 2014</u>	<u>FY 2015</u>	<u>FY 2016</u>
	(10 Mo.)		

<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
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FISCAL IMPACT - Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

FISCAL DESCRIPTION

§ 60.510 - Land Survey Program:

This proposal transfers all powers, duties, and functions of the Land Survey Program within the Department of Natural Resources to the Department of Agriculture.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Department of Agriculture
Department of Natural Resources
Office of Administration -
Division of Facilities Management Design and Construction
Office of State Treasurer



Ross Strobe
Acting Director
May 9, 2013